

Input to **Zero Draft** Ministerial Declaration ahead of UNEA-7

April 29, 2025

As a member of the NGO Major Group, PAX welcomes the focus of the Seventh Session of the UN Environment Assembly (UNEA-7) on advancing sustainable solutions for a resilient planet. We appreciate the Zero Draft Ministerial Declaration, which already contains many important elements, including the recognition of the environmental effects of armed conflicts. Through this submission, we suggest further strengthening and mainstreaming this aspect in the text of the UNEA-7 Ministerial Declaration, in line with previous UNEA resolutions on the issue and building on the work of UN Environment Programme (UNEP) in this field.

Preventing and addressing the environmental dimensions of armed conflicts is instrumental for enhancing the planet's resilience and halting the environmental decline occurring at an alarming rate. Armed conflicts and military activities across the world lead to large-scale destruction of biodiversity, create hotspots of conflict-pollution with lasting local and transboundary effects, contribute to the climate crisis through significant greenhouse gas emissions and result in the breakdown of environmental governance, exacerbating pre-existing environmental problems and undermining societies' capacity for climate mitigation and adaptation. The devastating conflict impacts have been acknowledged in several UNEA resolutions, including [Resolution 2/15](#) on the protection of the environment in areas affected by armed conflict, [Resolution 3/1](#) on pollution mitigation and control, and [Resolution 6/12](#) on environmental assistance and recovery in conflict-affected areas.

PAX therefore proposes the following amendments to reflect in the Ministerial Declaration the urgent need to respond to these conflict-related environmental challenges and to support conflict-affected countries in overcoming them:

- Expanding on the effects of armed conflicts on the environment beyond the issue of transboundary pollution, to reflect a broader range of conflict-linked environmental impacts that require coordinated international responses;
- Including specific references to armed conflicts under sections related to man-made hazards;
- Recognizing the interlinkages between environmental problems, climate change and armed conflicts by mentioning the latter as exacerbating factors in environmental issues such as biodiversity loss and pollution;
- Explicitly mentioning conflict-affected countries in the list of countries that require enhanced support, and elaborating on the need for environmental recovery and restoration in areas impacted by armed conflict.

The corresponding proposed amendments to the text are provided in the Annex below (in red).

We appreciate the opportunity to contribute to the discussions on the Ministerial Declaration and remain at your disposal throughout the consultation process.

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ANNEX: Proposed Amendments to the Text of UNEA-7 Ministerial Declaration

Advancing sustainable solutions for a resilient planet

1. We, the world's ministers for the environment, have gathered in Nairobi, Kenya, together with representatives of international organizations, major groups and other stakeholders, at the seventh session of the United Nations Environment Assembly, with the urgent aim of advancing sustainable solutions for a resilient planet.
2. We welcome the Global Youth Environment Assembly held in Nairobi in December 2025 and its role in fostering active participation by young people in multilateral environmental governance.
3. We welcome the Global Environmental Outlook 2025 and its findings.
4. We decide, recognizing the importance of sustainable development as a priority, to take the following actions:
 - (a) Strengthen international cooperation to mitigate transboundary environmental issues including pollution ~~issues~~, prioritize the development of advanced monitoring systems to effectively track and manage these issues across borders, ensuring a science-driven approach to pollution control and environmental resilience, emphasizing on the wide-ranging effects of armed conflicts and call for their environmental evaluation and rehabilitation.
 - (b) Stress the implementation of unprecedented emission reductions: Member States must commit to cutting 42% per cent off annual greenhouse gas emissions by 2030, phase out fossil fuels, and drastically scale up renewable energy. Stronger international cooperation and support, including through enhanced climate finance, will be essential to deliver on the Paris Agreement.
 - (c) Recognizing the interconnectedness of global environmental crises including biodiversity loss, pollution, desertification, and the impacts of climate change, exacerbated by man-made disasters including unsustainable use of resources and armed conflicts, we emphasize the need for integrated and coordinated approaches to address these challenges. Biodiversity loss accelerates land degradation and desertification, while climate change exacerbates these processes through rising temperatures, shifting precipitation patterns, and extreme weather events.
 - (d) Encourage Member States to engage and mobilize the international community to enhance financial support to facilitate the implementation of agreed outcomes of the 2024 United Nations Climate Change Conference (COP29) held from 11 to 24 November 2024 in Baku, Azerbaijan as well as the Kunming-Montreal Global Biodiversity Framework and UNCCD Strategic Framework 2018 – 2030.
 - (e) Foster synergies, cooperation and collaboration to advance the effective and inclusive implementation of Multilateral Environmental Agreements (MEAs) and other 2 internationally agreed global commitments, inviting the governing bodies of MEAs, whilst respecting their independence and respective mandates, to collaborate with the United Nations Environment Assembly to promote integrated approaches and policy coherence.
 - (f) Call on regional forums of ministers of the environment and environmental authorities to engage in multilateral cooperation for a more effective international environmental governance that advances synergies and integrated solutions across climate change, biodiversity and land degradation, pollution and waste action.
 - (g) Advance circular economy principles by encouraging industries to adopt sustainable production and consumption models that emphasize resource efficiency, waste minimization, and the rethinking of product life cycles, through policy incentives and

innovation, drive a systemic shift towards sustainability, reducing environmental impact and strengthening long-term planetary resilience.

(h) Encouraging sustainable solutions and environmental policies that is based on scientific research and innovations in monitoring, early warning and assessment systems in various fields to support the capacity of vital sectors. stressing the need to enhance coordination, coherence, and integration between early warning systems and disaster risk management systems.

(i) Call for the strengthening disaster risk governance to manage natural and manmade hazards by integrating disaster risk reduction into policies, programmes, and investments at all levels, and calling for enhanced support for Least Developed Countries (LDCs), Landlocked Developing Countries (LLDCs), Small Islands Developing States (SIDS), and countries facing specific challenges including conflict-affected countries, supporting their environmental recovery and resilience building.

(j) Stress the need to enhance coordination, coherence and integration between early warning systems and disaster risk management systems to advance climate-resilient development and enhance response and recovery against manmade and natural disasters induced or exacerbated by climate change, such as droughts, heavy rains, wildfires, heat waves, famines and flooding, leaving no one behind.

(k) Champion a just transition towards a clean energy future by advocating for the widespread accessibility and adoption of renewable energy and energy efficiency technologies, and the advancement of environmental rule of law. Ensure that the shift to a low-carbon economy is inclusive and equitable, by reducing emissions across industrial, transportation, and residential sectors, this transition contributes to climate resilience while fostering sustainable economic growth.

(l) Call for enhance the efforts for an effective implementation of sustainable development goals which requires strong support for technology and knowledge transfer, as well as capacity building. This includes fostering partnerships that enable access to new technologies, expertise, and resources, while strengthening local skills and institutions. By enhancing the capabilities of local communities and industries, developing countries can better drive their own growth and development.

(m) Emphasizing the importance of cooperation and exchange of expertise between governments and international organizations and collective action to combat different environmental issues such as climate change, pollution and biodiversity loss, building capacity at national scale.

(n) Advancing sustainable solutions for a resilient planet and to encourage develop & incorporate digital solutions and AI in national plans as innovative solutions that contribute to accelerate achieving SDG plan towards sustainability and encouraging the full access to data.

(o) Stress the need for a comprehensive assessment of the potential negative environmental impacts of artificial intelligence, including energy consumption and carbon emissions associated with digital infrastructure. This should be accompanied by strengthened regulatory frameworks and standards to ensure its development and use align with environmental sustainability principles and ecosystem protection, while promoting international cooperation and the exchange of best practices for responsible and ethical AI deployment.

(p) [Placeholder on the outcome of the second part of the fifth session of the Intergovernmental negotiating committee to develop an international legally binding instrument on plastic pollution, including in the marine environment.]

(q) [Placeholder on the outcome of the resumed third session of the ad hoc open-ended working group on a science-policy panel to contribute further to the sound management of chemicals and waste and to prevent pollution.]

(r) Call for ecosystem protection by strengthening nature-based solutions, ensuring sustainable water management, minimizing deforestation and forest degradation, and safeguarding, conserving, and restoring degraded land, soil, and ecosystems. These ecosystems support food, water, and energy security, serve as habitats for biodiversity, and contribute to carbon storage and sequestration. Their preservation delivers numerous economic, social, and environmental co-benefits, reinforcing efforts to achieve the Sustainable Development Goals

(s) Invite member states to enhance the role of women, youth and civil society, indigenous people in the protection of the environment and to ensure their inclusive participation in decision-making processes, protecting and respecting the human right to a clean, healthy and sustainable environment.

(t) Commit to cooperate to transition to sustainable food systems in line with the 2030 Agenda for Sustainable Development, emphasizing with great urgency that a multisectoral and integrated approach to food systems is critical to achieving global food security, ending hunger and all forms of malnutrition, while accelerating the implementation of the Sustainable Development Goals and relevant multilateral environmental agreements.

(u) Urge Member States, international financial institutions, private foundations, funds and other actors to cooperate to align the global financial architecture with the 2030 Agenda for Sustainable Development and strengthen national policy and regulatory frameworks to enhance the transparency, availability and predictability of financial support to implement the goals and targets of the Paris Agreement, the Kunming-Montreal Global Biodiversity Framework and the Global Framework on Chemicals.