

Committee of Permanent Representatives
Bureau Meeting
9 June 2026
10:00 – 12:00 (GMT+3)
Conference Room 10 and Microsoft
Teams

**Examples illustrating how the Committee of Permanent Representatives (CPR)
has exercised its mandate in practice**

This paper has been prepared by the Secretariat and sets out selected examples of how the CPR has exercised the functions entrusted to it under Governing Council decisions 19/32 and 27/2. It is submitted for information, in the context of the Bureau's consideration of the recommendation 1 of the 2025 Report of the Joint Inspection Unit ("Review of management and administration in the United Nations Environment Programme" ([expanded report](#))) ([JIU/REP/2025/1\[expanded report\]](#)) on the mandate and role of the CPR.

Examples illustrating how the Committee of Permanent Representatives has exercised its mandate in practice

1. This document sets out selected examples of how the Committee of Permanent Representatives (CPR) has exercised the functions entrusted to it under Governing Council decisions 19/32 and 27/2. It is intended to illustrate relevant practice for the purposes of the consideration of Recommendation 1 of the 2025 Report of the Joint Inspection Unit (“Review of management and administration in the United Nations Environment Programme ([expanded report](#))”) (JIU/REP/2025/1[[expanded report](#)]) and the subsequent UNEA decision 7/7 requesting the CPR to consider the matter. The examples are illustrative and non-exhaustive, and do not prejudice any legal or procedural conclusions regarding the scope of the CPR’s mandate.

2. The examples below include practice of the CPR acting through its established working modalities, including the subcommittee (SC), the Annual Subcommittee Meeting (ASC) and the Open-ended Committee of Permanent Representatives (OECPR), where relevant.

3. Examples of how the CPR has exercised the functions set out in Governing Council decision 19/32, paragraph 7, in practice:

(a) Within the policy and budgetary framework provided by the Governing Council, to review, monitor and assess the implementation of decisions of the Council on administrative, budgetary and programme matters;¹

- At its ninth meeting in 2022, the ASC reviewed the implementation of the programme of work and budget for 2022-2023.²
- The SC reviewed UNEP thematic programmes at its meetings on 18 April³, 2 May⁴, 27 June⁵, 10 September⁶ and 15 October 2024⁷, and on 23 January⁸, 27 February⁹, 13 March¹⁰, 17 April¹¹, 15 May¹² and 12 June 2025¹³.

(b) To review the draft programme of work and budget during their preparation by the Secretariat;

¹ See also Final outcome of the Consensual Process for Review by the Committee of Permanent Representatives, as mandated by UNEA Decision 4/2 and agreed at the 8th annual meeting of the subcommittee of the CPR, 25-29 October 2021, para. 14, requesting the Secretariat to revise its reporting framework to include relevant information on the status of implementation of UNEA resolutions in Programme Performance Review reports and Quarterly Reports of the Executive Director at annual, regular and subcommittee meetings of the CPR.

² UNEP/CPR/ASC/9/7/Rev.2, 24-28 October 2022, paras. 10-21.

³ CPR Subcommittee, Draft Chair’s Summary, 18 April 2024, paras. 17-19.

⁴ CPR Subcommittee, Draft Chair’s Summary, 2 May 2024, paras. 10-12.

⁵ CPR Subcommittee, Draft Chair’s Summary, 27 June 2024, paras. 6-8.

⁶ CPR Subcommittee, Draft Chair’s Summary, 10 September 2024, paras. 3-5.

⁷ CPR Subcommittee, Chair’s Summary, 15 October 2024, paras. 3-5.

⁸ CPR Subcommittee, Chair’s Summary, 23 January 2025, paras. 3-5.

⁹ CPR Subcommittee, Draft Chair’s Summary, 27 February 2025, paras. 3-5.

¹⁰ CPR Subcommittee, Chair’s Summary, 13 March 2025, paras. 3-5.

¹¹ CPR Subcommittee, Chair’s Summary, 17 April 2025, paras. 3-5.

¹² CPR Subcommittee, Chair’s Summary, 15 May 2025, paras. 3-6.

¹³ CPR Subcommittee, Chair’s Summary, 12 June 2025, paras. 3-5.

- At its 152nd meeting, on 19 November 2020, the CPR considered UNEP's medium-term strategy for 2022–2025 and programme of work for 2022–2023.¹⁴ Following presentations by the secretariat, the Committee took note of the changes made, expressed support for the revised documents, and provided additional guidance.
- At its eleventh meeting in 2024, the ASC considered the roadmap for the development of a medium-term strategy for the period 2026–2029 and a draft programme of work and budget for the period 2026–2027, and proposed draft recommendations for further consideration and possible adoption by the CPR at its 167th quarterly meeting on 12 September 2024.¹⁵ At its twelfth meeting in 2025, the ASC further considered the draft medium-term strategy for 2026–2029 and the draft programme of work and budget for 2026–2027.¹⁶
- At its meeting of 3 December 2024, the SC considered the development of a medium-term strategy for 2026–2029 and a draft programme of work and budget for 2026–2027.¹⁷
- At its 171st meeting, on 16 September 2025, the CPR considered the draft medium-term strategy for 2026–2029 and the draft programme of work and budget for 2026–2027.¹⁸
- At its seventh session held from 1 to 5 December 2025, the OECPR considered the draft medium-term strategy for 2026–2029 and the draft programme of work and budget for the biennium 2026–2027 under agenda item 4 on programmatic and budgetary matters.¹⁹

(c) To review reports requested of the Secretariat by the Governing Council on the effectiveness, efficiency and transparency of the functions and work of the Secretariat and to make recommendations thereon to the Governing Council; and

- UNEA, in its resolution 5/13, requested the Executive Director to report to the CPR on the implementation of paragraph 18 of decision 5/2 on the application of the principle of equitable geographical distribution in the recruitment strategy of UNEP.²⁰ At its meeting on 8 February 2022, the SC was informed that the preliminary report had been made available.²¹ The report was subsequently presented to and considered by the SC on 10 February 2022.²²
- At its ninth meeting in 2022, the ASC discussed the operational efficiency and effectiveness of UNEP and reviewed the Biennial Evaluation Synthesis Report 2020–2021.²³ At its eleventh meeting in 2024, the ASC considered the Biennial Evaluation Synthesis Report 2022–2023 under agenda item 3(c).²⁴

¹⁴ 152nd meeting of the CPR, Chair's Summary, 19 November 2020, paras. 7–13.

¹⁵ UNEP/CPR/ASC/11/9/Rev.2, 8–12 July 2024, paras. 51–54.

¹⁶ UNEP/CPR/ASC/12/12/Rev.3, 1–5 September 2025, paras. 37–40.

¹⁷ CPR Subcommittee, Chair's Summary, 3 December 2024, paras. 4–6.

¹⁸ 171st meeting of the CPR, Chair's Summary, 16 September 2025, paras. 11–16.

¹⁹ See the pre-session documents page on the meetings website.

²⁰ UNEP/EA.5/Res.13, OP 1(d).

²¹ CPR Subcommittee meeting, Meeting Summary, 8 February 2022, para. 8.

²² CPR Subcommittee meeting, Draft Meeting Summary, 10 February 2022, paras. 9–12.

²³ UNEP/CPR/ASC/9/7/Rev.2, 24–28 October 2022, paras. 26–36.

²⁴ UNEP/CPR/ASC/11/9/Rev.2, 8–12 July 2024, paras. 31–35.

- At its tenth meeting in 2023, the ASC reviewed the management and administration of UNEP and considered relevant UNEP evaluation reports.²⁵ At its twelfth meeting in 2025, the ASC further considered the management and administration of UNEP under agenda item 5.²⁶

*(d) To **prepare draft decisions** for consideration by the Governing Council based on inputs from the Secretariat and on the results of the functions specified above.*²⁷

- At its twelfth meeting in 2025, the ASC considered three draft decisions, and delegations announced the intended submission of draft resolutions for UNEA-7.²⁸
- At its 171st meeting on 16 September 2025, the CPR deferred its consideration of preparations for UNEA-7 to the next SC meeting owing to time constraints.²⁹
- At the SC meetings of 18 and 30 September 2025, three draft decisions for UNEA-7 were introduced and considered;³⁰ at meetings held between 21 October and 14 November 2025, draft resolutions for UNEA-7 were introduced and considered.³¹
- At its 172nd meeting on 24 November 2025, the CPR considered preparations for UNEA-7, including the clustering of draft resolutions and decisions and proposed guidance on the organisation of work of OECPR-7.³²
- In the past, the CPR has created a designated Working Group for the elaboration of draft decisions for adoption by the Governing Council.³³
- At its seventh session, the OECPR considered three draft decisions and 15 draft resolutions and agreed to transmit them to UNEA-7.³⁴

4. Examples of how the CPR has exercised the functions set out in Governing Council decision 27/2, paragraph 9, in practice:

*(a) Contributing to the **preparation of the agenda** of its governing body;*

²⁵ UNEP/CPR/ASC/10/6, 20-24 November 2023, paras. 26-32.

²⁶ UNEP/CPR/ASC/12/12/Rev.3, 1-5 September 2025, paras. 31-33.

²⁷ See also *Final outcome of the Consensual Process for Review by the Committee of Permanent Representatives*, as mandated by UNEA Decision 4/2 and agreed at the 8th annual meeting of the subcommittee of the CPR, 25-29 October 2021, para. 13, encouraging an early, inclusive and transparent intersessional preparatory process for the timely submission, consideration and negotiation of draft resolutions and decisions, including through status updates to the CPR and early identification of facilitators.

²⁸ UNEP/CPR/ASC/12/12/Rev.3, 1-5 September 2025, para. 44.

²⁹ 171st meeting of the CPR, Chair's Summary, 16 September 2025, para. 22.

³⁰ CPR Subcommittee Meeting, Chair's Summary, 18 September 2025, Agenda Item 2, paras. 3-5; Chair's Summary, 30 September 2025, Agenda Item 2, paras. 3-4.

³¹ Draft report of the Subcommittee meetings of the CPR, UNEP/CPR/172/3, para. 3.

³² 172nd meeting of the CPR, Chair's Summary, 24 November 2025, paras. 5-8.

³³ See: Governing Council, Report on the work of the Subsidiary bodies of the Governing Council, para. 16: "In accordance with its mandate, the Committee of Permanent Representatives established a working group for the preparation of draft decisions for the twentieth session of the Governing Council. Between November 1998 and January 1999, that group held eighteen meetings to prepare the draft decisions on the basis of the documents for the Governing Council and other inputs received from Governments. Those draft decisions were or were to be subsequently endorsed by the Committee at its sixty-fifth meeting of 15 December 1998 and its extraordinary meeting to be held immediately before the twentieth session of the Council."

³⁴ UNEP/OECPR.7/2.

- At its twelfth meeting in 2025, the ASC had before it the draft decision entitled “Provisional agenda, dates and venue of UNEA-8”.³⁵
- At the SC meetings of 18 and 30 September 2025, the Secretariat introduced and the SC considered the draft decision entitled “Provisional agenda, dates and venue of the eighth session of UNEA”.³⁶
- At its seventh session, the OECPR considered the draft decision entitled “Provisional agenda, dates and venue of UNEA-8” and transmitted the draft to UNEA-7 for finalisation.³⁷

(b) Providing advice to its governing body on policy matters;

- At UNEA’s request, the Secretariat prepared a “Proposal for a new Marine and Coastal Strategy of UNEP for 2020-2030” for consideration by UNEA-3 (resolution 2/10, OP 17). The proposed strategy was considered by the CPR at its 145th meeting³⁸ on 19 February 2019 and subsequently presented as an information document for consideration by UNEA-4.³⁹
- At its first session from 24 to 28 March 2014, the OECPR considered policy matters, the main issues for consideration being: defining stakeholder categories; process for accrediting stakeholders; roles of CPR and UNEA in accreditation; accredited stakeholders’ access to information; and accredited stakeholders’ access to Bureau meetings.⁴⁰
- At its second session in 2016, under the agenda item ‘consideration of policy matters’, the OECPR considered 12 reports on work undertaken by UNEP in response to UNEA-1 decisions and resolutions, including reports relating to the illegal trade in wildlife, the science-policy interface, chemicals and waste, marine plastic debris and microplastics, and strengthening the role of UNEP in promoting air quality.⁴¹

(c) Preparing decisions for adoption by its governing body and overseeing their implementation;

- For examples of the CPR preparing decisions for possible adoption by its governing body, see paragraph 3(d) above.
- At the SC meeting of 22 September 2022, the Secretariat provided an update on the implementation of UNEA resolution 5/11.⁴²
- At its 159th meeting on 22 September 2022, the CPR considered the implementation of resolutions 5/2, 5/3 and 5/5.⁴³

³⁵ UNEP/CPR/ASC/12/12/Rev.3, 1-5 September 2025.

³⁶ CPR Subcommittee Meeting, Chair’s Summary, 18 September 2025, Agenda Item 2, paras. 3-5; Chair’s Summary, 30 September 2025, Agenda Item 2, paras. 3-4.

³⁷ UNEP/EA.7/INF/2/Rev.1, paras. 31-32.

³⁸ 145th meeting of the CPR, Draft Minutes, 19 February 2019 (UNEP/OECP.4/2), paras. 43-51.

³⁹ UNEP/EA.4/INF.7

⁴⁰ See the International Institute for Sustainable Development (IISD) Earth Negotiations Bulletin from Monday, 22 February 2016, Vol. 16 No. 128, p. 4.

⁴¹ See the International Institute for Sustainable Development (IISD) Earth Negotiations Bulletin from Wednesday, 26 March 2014, Vol. 16 No. 113.

⁴² CPR Subcommittee, Summary, 22 September 2022, para. 6.

⁴³ 159th meeting of the CPR, Chair’s Summary, 29 September 2022.

- At its tenth meeting on 20 November 2023, the ASC considered the implementation of the programme of work and budget 2022-2023.⁴⁴
- At its sixth session held from 19 to 23 February 2024, the OECPR took note of the reports on the implementation of previously adopted Assembly resolutions and decisions before forwarding these to UNEA.⁴⁵ At the same meeting, the OECPR considered the implementation of UNEA decision 5/4 on the extension of the programme of work for the period 2022-2023 by two years.⁴⁶

*(d) Convening **thematic and/or programmatic debates**;*

- At its first session, the OECPR held a thematic and programmatic debate on the ‘Role of UNEA in the UN System’, discussing, *inter alia*, the role of UNEP and UNEA in the post-2015 development agenda and the Sustainable Development Goals.⁴⁷
- At its tenth meeting, the ASC considered “future perspectives on environmental multilateralism”.⁴⁸
- At its meetings of 13 March and 12 June 2025, the SC reviewed UNEP’s thematic programmes, including Decarbonization, Adaptation and Resilience, Digital Transformations, and Science for Policy and Action.⁴⁹
- At its meeting of 29 January 2026, the SC held a discussion on UNEP’s work on addressing subsidies harmful to biodiversity.⁵⁰

*(e) Promoting effective ways and means to facilitate **participation of the non-resident members of the Committee, particularly from developing countries**;⁵¹ and*

- At its 139th meeting on 19 June 2017, the Chair of the CPR “requested that all comments be sent to the secretariat for publication on the website for the sake of transparency and for the benefit of non-resident Member States”.⁵²
- In recent practice, meetings of the SC, CPR and ASC have generally been convened in hybrid format, combining in-person and online participation, thereby facilitating the participation of non-resident members.

*(f) Performing **any other functions delegated to it by its governing body**.*

⁴⁴ UNEP/CPR/ASC/10/6, 20-24 November 2023, paras. 8-25.

⁴⁵ See, for example, OECPR-6 (UNEP/OECPR.6/8, para. 15).

⁴⁶ UNEP/OECPR.6/8, para. 17.

⁴⁷ See the thematic debate on "UNEA in the UN system", based on background note UNEP/CPR/126/4, during the OECPR meeting held on 27 March 2014.

⁴⁸ Annual Subcommittee Meeting, 20-24 November 2023 (UNEP/CPR/ASC/10/6), paras. 59-63.

⁴⁹ CPR Subcommittee, Chair’s Summary, 13 March 2025, paras. 3-5; CPR Subcommittee, Chair’s Summary, 12 June 2025, paras. 3-5.

⁵⁰ CPR Subcommittee, Chair’s Summary, 29 January 2026, paras. 6-8.

⁵¹ See also Final outcome of the Consensual Process for Review by the Committee of Permanent Representatives, as mandated by UNEA Decision 4/2 and agreed at the 8th annual meeting of the subcommittee of the CPR, 25-29 October 2021, para. 11, providing that CPR meetings should further broaden ownership and inclusiveness by facilitating remote participation of Member States without representation in Nairobi and improving online access to documents and crucial information on meeting portals and the UNEA website.

⁵² UNEP/CPR/140/2, para. 32.

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- UNEA-3 requested the CPR “to deliberate, in consultation with the Bureau of UNEA, and decide ... on the format and date of the next meeting of the OECPR”,⁵³ and to consult on the theme for UNEA-4.⁵⁴
 - UNEA has also required the Executive Director, when reallocating resources between subprogramme budget lines, to first consult the CPR.⁵⁵
 - At its seventh session, UNEA, in decision 7/7, requested the CPR to consider recommendation 1 of the report of the Joint Inspection Unit on the review of management and administration in UNEP and to make a proposal for consideration by UNEA-8.⁵⁶

⁵³ UNEA/EA.3/2, OP 2.

⁵⁴ UNEA/EA.3/2, OP 6.

⁵⁵ UNEA/EA.1/15, OP 8; UNEA/EA.4/1, OP 7.

⁵⁶ UNEA/EA.7/7, OP 7.