



**Open-ended Committee of Permanent Representatives
to the United Nations Environment Assembly
Seventh session
Nairobi, 1–5 December 2025**

Draft report of the seventh session of the Open-ended Committee of Permanent Representatives

Introduction

1. By its decision 27/2, on the implementation of paragraph 88 of the outcome document of the United Nations Conference on Sustainable Development, the Governing Council of the United Nations Environment Programme (UNEP) reaffirmed its commitment to strengthening the role of the Environment Programme as the leading global environmental authority. To that end, by the same decision, the Governing Council decided to convene an open-ended meeting of the Committee of Permanent Representatives while ensuring support for developing country representatives; to enable the participation of capital-based representatives and also stakeholders for a period of five days to contribute to the preparation of the agenda of its governing body, the United Nations Environment Assembly; and to provide advice to the Assembly on policy matters.
2. Accordingly, the seventh session of the Open-ended Committee of Permanent Representatives was convened at the headquarters of UNEP, Nairobi, from 1 to 5 December 2025.

I. Opening of the session and adoption of the agenda

3. The session was opened at 10.15 a.m. on Monday, 1 December 2025, by Sultan Hajiyeu, Ambassador of Azerbaijan to Kenya and Permanent Representative to UNEP and Chair of the Committee of Permanent Representatives.
4. The Chair welcomed the participants to the meeting.
5. Opening statements were delivered by Inger Andersen, Executive Director of UNEP, the representatives of Algeria; Angola; Armenia; Botswana; Brazil; China; Colombia; Ethiopia; the European Union; Fiji; Iraq; the Islamic Republic of Iran; Kenya; Mexico; Mozambique, on behalf of the Group of African States; Norway; Saudi Arabia; Suriname; Switzerland; the Syrian Arab Republic; Uganda, Zambia and Zimbabwe; and representatives of the following major groups: business and industry; children and youth; farmers; Indigenous Peoples and their communities; local authorities; non-governmental organizations; the scientific and technological community; and the major groups and stakeholders regional facilitators.
6. The agenda was adopted on the basis of the provisional agenda (UNEP/OECPR/7/1).

II. Organization of work

7. At the 1st plenary meeting of the session, the Committee agreed to establish two working groups organized in four clusters to negotiate the 15 draft resolutions and 3 draft decisions to be submitted to the United Nations Environment Assembly for consideration and possible adoption at its seventh session. The first working group would include the first and third clusters, while the second

working group would include the second and fourth clusters. The first and second clusters would meet in parallel, as would the third and fourth clusters. It was agreed that every effort should be made to ensure that no more than two meetings of the working groups would be held simultaneously.

8. The first cluster would be co-facilitated by Kanako Okano (Japan) and Marie Haraldstad (Norway), the second cluster by Sara Elkhoully (Egypt) and Martin Röw (Germany), the third cluster by Ontumetse Ontumetse (Botswana) and Michal Novotny (Czechia) and the fourth cluster by Nader Al-Tarawneh (Jordan) and Tobias Ogwen (Kenya).

9. Following an exchange of views, during which statements were made by the representatives of Bahrain; Brazil; Eritrea; the European Union; the Islamic Republic of Iran; Mexico; Mozambique, speaking also on behalf of the Group of African States; Norway; Pakistan; Qatar; the Russian Federation; Saudi Arabia; Switzerland; the United Arab Emirates and the United Kingdom of Great Britain and Northern Ireland; the Chair and a representative of the secretariat responded to the issues raised. The Committee approved the organization of work, with the understanding that the working groups would meet until 10 p.m. daily; the structure document would be revised to reflect that the working groups could continue their work beyond 10 p.m. on an exceptional basis and as agreed by consensus by delegations present in the meeting room; and the schedule of meetings from 3 to 5 December 2025 would be reviewed at the stocktaking plenary meeting on 3 December 2025.

10. At the third plenary meeting of the session, on the morning of 3 December, statements were made by the representatives of Cuba and the Islamic Republic of Iran, and also by the representatives of the children and youth major group and the Indigenous Peoples and their communities major group.

11. The Committee approved the schedule of meetings from 3 to 5 December 2025.

III. Implementation of resolutions and decisions adopted by the United Nations Environment Assembly

12. At the 2nd plenary meeting of the session, on the afternoon of Monday, 1 December, the Chair invited the Committee to consider the following reports of the Executive Director, issued in accordance with previous resolutions and decisions of the Environment Assembly:

(a) Priorities for advancing sustainable solutions for a resilient planet: part I (UNEP/EA.7/2(I));

(b) Priorities for advancing sustainable solutions for a resilient planet: part II (UNEP/EA.7/2(II));

(c) Progress in the implementation of resolution 5/8 on a science-policy panel to contribute further to the sound management of chemicals and waste and to prevent pollution (UNEP/EA.7/6);

(d) Progress in the implementation of resolution 6/1 on circularity of a resilient, low-carbon sugar cane agro-industry (UNEP/EA.7/7);

(e) Progress in the implementation of resolution 6/3 on enhancing the role and viability of regional forums of ministers of the environment and United Nations Environment Programme regional offices in achieving multilateral cooperation in tackling environmental challenges (UNEP/EA.7/8);

(f) Progress in the implementation of resolution 6/4 on promoting synergies, cooperation or collaboration for national implementation of multilateral environmental agreements and other relevant environmental instruments, and of resolution 6/6 on fostering national action to address global environmental challenges through increased cooperation between the United Nations Environment Assembly, the United Nations Environment Programme and multilateral environmental agreements (UNEP/EA.7/9);

(g) Progress in the implementation of resolution 6/5 on environmental aspects of minerals and metals (UNEP/EA.7/10);

(h) Progress in the implementation of resolution 6/7 on sand and dust storms (UNEP/EA.7/11);

(i) Progress in the implementation of resolution 6/8 on promoting sustainable lifestyles (UNEP/EA.7/12);

(j) Progress in the implementation of paragraph 8 of resolution 6/9 on the sound management of chemicals and waste, pertaining to lead, cadmium, arsenic and organotins (UNEP/EA.7/13);

- (k) Progress in the implementation of resolution 6/9 on the sound management of chemicals and waste (UNEP/EA.7/14);
 - (l) Progress in the implementation of resolution 6/10 on promoting regional cooperation on air pollution to improve air quality globally (UNEP/EA.7/15);
 - (m) Progress in the implementation of resolution 6/11 on highly hazardous pesticides (UNEP/EA.7/16);
 - (n) Progress in the implementation of resolution 6/12 on environmental assistance and recovery in areas affected by armed conflict (UNEP/EA.7/17);
 - (o) Progress in the implementation of resolution 6/13 on effective and inclusive solutions for strengthening water policies to achieve sustainable development in the context of climate change, biodiversity loss and pollution (UNEP/EA.7/18);
 - (p) Progress in the implementation of resolution 6/14 on strengthening international efforts to combat desertification and land degradation, restore degraded land, promote land conservation and sustainable land management, contribute to land degradation neutrality, and enhance drought resilience (UNEP/EA.7/19);
 - (q) Progress in the implementation of resolution 6/15 on strengthening ocean efforts to tackle climate change, marine biodiversity loss and pollution (UNEP/EA.7/20).
13. Patricia Kameri-Mbote, Director of the Law Division, gave a presentation on progress in the implementation of resolutions 6/4 and 6/6. Rose Mwebaza, Regional Director and Representative of the Regional Office for Africa, gave a presentation on progress in the implementation of resolution 6/3. Sheila Aggarwal-Khan, Director of the Industry and Economy Division, gave a presentation on progress in the implementation of resolutions 5/8, 6/1, 6/5, 6/8, 6/9, 6/10 and 6/11. Finally, Susan Gardner, Director of the Ecosystems Division, gave a presentation on progress in the implementation of resolutions 6/7, 6/12, 6/13, 6/14 and 6/15.
14. Following the presentations, statements were made by the representatives of Brazil, the European Union, Mexico and the Russian Federation. A representative of the secretariat responded to the issues raised.
15. The Committee took note of the documents presented.

IV. Programmatic and budgetary matters

16. At the 1st plenary meeting of the session, the Chair drew attention to the draft medium-term strategy for the period 2026–2029 (UNEP/EA.7/3) and the draft programme of work and budget for the biennium 2026–2027 (UNEP/EA.7/4). Both documents were available on the website of the United Nations Environment Assembly. An unedited advance version of the report of the Advisory Committee on Administrative and Budgetary Questions on the draft programme of work and budget had been circulated to delegations on 24 November 2025 and would be issued as an official document of the Assembly with the symbol UNEP/EA.7/4/Add.1 and made available on the Assembly website.
17. Furthermore, the draft decision on the medium-term strategy for the period 2026–2029 and the programme of work and budget for the biennium 2026–2027 would be considered by the Committee under agenda item 6. He recalled that three rounds of paragraph-by-paragraph reading of the whole draft decision had been conducted at the subcommittee meetings held on 30 September and 2 and 9 October 2025. Following the deliberations at the subcommittee meetings, the edited draft decision had been made available on the Assembly website and it would be further negotiated in the second working group under the fourth cluster.

V. Contributions of the United Nations Environment Assembly to the meetings of the high-level political forum on sustainable development

18. At the 1st plenary meeting of the session, the Chair recalled that the Environment Assembly, in its resolution 3/3 on contributions of the Assembly to the high-level political forum on sustainable development, had decided to provide timely substantive input to the annual meetings of the forum, including during the intersessional period between sessions of the Assembly. In the same resolution, the Environment Assembly had decided that the input would be prepared by the Executive Director or the secretariat of UNEP, under the guidance of the President of the Assembly, in consultation with and for consideration by the Committee of Permanent Representatives.

19. The Committee agreed, as no further action was required on that matter, that it had concluded its consideration of the agenda item.

VI. Preparation of decisions and outcomes of the seventh session of the United Nations Environment Assembly

20. At the 3rd plenary meeting of the session, on the morning of Wednesday, 3 December, opening remarks were delivered by Abdullah bin Ali al-Amri, President of the seventh session of the United Nations Environment Assembly and President of the Environment Authority of Oman.
21. Briefings were given on the progress made in the negotiations in the four clusters on the draft resolutions and draft decisions to be submitted to the Environment Assembly for consideration and possible adoption at its seventh session. The following co-facilitators of such negotiations briefed the Committee: Kanako Okano (Japan) on cluster A; Martin Röw (Germany) and Sara Elkhoully (Egypt) on cluster B; Michal Novotny (Czechia) on cluster C; and Nader al-Tarawneh (Jordan) on cluster D.
22. Following the briefings, statements were made by the representatives of Colombia, speaking on behalf of the Group of Latin American and Caribbean States, and the business and industry major group, speaking on behalf of all nine major groups.
23. The Committee agreed to forward the draft decision on the management of trust funds and earmarked contributions to the Environment Assembly for consideration and possible adoption at its seventh session.
24. [to be completed]

VII. Other matters

25. [to be completed]

VIII. Consideration of the draft report of the session

26. [to be completed]

IX. Closure of the session

27. [to be completed]
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