Roadmap for the intersessional period, including guidelines for the organization of work for the seventh meeting of the Open-ended Committee of Permanent Representatives (OECPR) and during the seventh session of the United Nations Environment Assembly (UNEA-7)

Endorsed by the Bureau of the seventh session of UNEA-7 and of the CPR at their joint meeting held on 3 July 2025

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I. Roadmap for the intersessional period

1. During the intersessional period after the twelfth annual subcommittee meeting of the CPR, following the introduction of draft resolutions and decisions, and in advance of the seventh meeting of the Open-ended CPR, the appointed
co-facilitators will convene open, inclusive and transparent informal consultations on draft resolutions/decisions.

2. The consultations are informal in nature and will be held under the auspices of the CPR, whereby a standard agenda item entitled “Preparations for UNEA-7” will be included in the quarterly and subcommittee meetings of the CPR.

A. Format of meetings and early engagement of delegations

3. In line with paragraph 13(c) of the Annex to CPR decision 167/1 inviting the meaningful participation of all Member States as early as possible in the preparation process for the sessions of the Environment Assembly, the **informal consultations during the intersessional period will be held in a hybrid format, in-person and online.**

4. **The environmental focal points at capitals, in particular, those who would be representing delegations in the negotiations of UNEA-7 draft resolutions/ decisions as well as those who are not represented in Nairobi, are strongly encouraged to join the consultations online and actively contribute to the meetings.**

5. The meetings will be conducted in English.

B. Modalities of participation

6. Representatives from Member States, members of the specialized agencies (Observer States) and the Regional Economic integration Organizations (REIOS, i.e. European Union) should be given the floor in the order of inscription, i.e. in the order in which they signify their desire to speak with priority given to regional and political groups.

7. In the spirit of paragraph 8 of Governing Council decision 19/32 and rule 68 of the UNEA rules of procedure, Observer States and Regional Economic Integration Organizations (REIOS) participate equally with Member States in making textual proposals to draft resolutions/decisions.

8. As these consultations are informal, all discussions should focus on the content of the draft resolutions/decisions and requests for points of order from States should thus be discouraged. Should a State insist upon applying a right of reply, it may be granted.

9. At the request of co-facilitators or Member States, accredited intergovernmental/international organizations, multilateral environmental agreements and regional environmental agreements accredited to the Environment Assembly can provide technical advice on the wording of the draft resolutions and decisions, as well as information on their work, to the extent that it is relevant for the discussion of a draft resolution/decision. They can also be invited to make general statements. However, they cannot make textual proposals.

C. Engagement with the Major Groups and Stakeholders

10. Unless otherwise decided by the Chair of the CPR or the co-facilitators, representatives of the Major Groups and Stakeholders accredited to UNEP and its governing bodies may attend and listen to the proceedings and at the discretion of the co-facilitators may also make general statements, typically at the end of the consideration of a specific draft resolution when Member States have exhausted their interventions. Should an accredited Major Group and/or Stakeholder wish to make a concrete textual proposal, the Group should be encouraged to do so through a Member State.

11. For UNEA-7, accredited Major Groups and Stakeholders will aim to identify dedicated focal points for draft resolutions/decisions. The list will be made available on the e-Proposals module.

12. As recommended during the tenth annual subcommittee meeting of the CPR, the UNEA and CPR Bureaux recommend that co-facilitators organize, as appropriate, early consultations with the Major Groups and Stakeholders, to collect views and positions on draft resolutions for possible consideration by Member States, and proponents of draft resolutions/decisions are encouraged to engage with the Major Groups and Stakeholders Facilitating Committee, with the support of the Secretariat.

D. Schedule of informal consultations during the intersessional period

18 September 2025	**Introduction** of drafts **decisions** during the CPR Subcommittee meeting **and Q&As/general comments.**
30 September and 2 October 2025	**First reading** of the **drafts decisions.** Led by co-facilitators. *Para-by-para reading - screen editing with text proposals but without attributions*.
21 and 24 October 2025	**Introduction** of drafts **resolutions** and technical notes during the CPR Subcommittee meetings **and Q&As/general comments.**
24 October -3 November 2025	Based on Q&As sessions**, preparations of Rev.1 versions** of the drafts by the proponents, working with co-facilitators.
3 November 2025	**Submission of Rev.1 versions** of the drafts by the proponents based on Q&As sessions.

6,7, 10 (half day),11,12 (half day) ,13, (full day) and 14 November (half day) 2025	**First reading on Rev.1 versions of the drafts resolutions/decisions.** Led by co-facilitators. *Para-by-para reading - screen editing with text proposals but without attributions*.
14 November 2025	Deadline for the Secretariat to submit the drafts to UNON for editing.
14-30 November 2025	Bilateral meetings among delegations, leading up to the OECPR and UNEA-7
16-30 November 2025	Advance English versions of the draft resolutions and decisions availed ahead of the OECPR
1-5 December 2025	**OECPR**
8-12 December 2025	**UNEA-7**

13. The roadmap will be updated at the discretion of the Chair and other members of the Bureau of the CPR, in consultation with the appointed co-facilitators, on a rolling basis to ensure the effective use of the intersessional period.

14. The UNEA and CPR Bureaux recommends that the roadmap detailed below guide the Committee during the intersessional period. The schedule of meetings will be available through the online roadmap of the UNEP Governing Bodies.

E. Introduction and presentation of drafts resolutions/decisions followed by questions and answers sessions

15. During the CPR subcommittee meeting to be held on 18 September, draft decisions will be introduced by the Secretariat. The introductions will be followed by a session of questions and answers with Member States, observers and the Major Groups and Stakeholders.

16. During the subcommittee meetings to be held on 21 and 24 October 2025, submitted draft resolutions will be introduced by the proponents. The introductions will be followed by presentations by the Secretariat of the technical notes and by a session of questions and answers with Member States, observers and the Major Groups and Stakeholders.

17. The order of the introduction of the drafts and the presentation of the technical notes will be expected to be done cluster-by-cluster, taking into account the date of submission of the drafts (for more information on the clustering, please see paragraphs 2 and 3 of the document titled "Appointment and responsibilities of the co-facilitators for UNEA-7").

18. All draft resolutions and decisions, as well as the technical notes from the Secretariat and the overview outlining the clusters of the drafts, will be made available on the e-Proposal module.

F. Streamlining of the text of draft resolutions and decisions

19. **Between 24 October and 3 November 2025**, following the introductions of the drafts and building on comments provided by delegations during the questions and answer sessions, in line with paragraphs 13 (f) and (g) of the Annex to CPR Decision 176/2, the co-facilitators will provide advice to the proponents of the drafts on:

- Possible ways to streamline the text of draft resolutions and decisions.

- Where relevant, merge proposals for draft resolutions and decisions. Where two or more draft resolutions or decisions relate to a same or similar topic, the co-facilitators may work with the main proponents of the drafts, with the technical support of the Secretariat and with the consent of those participating in the discussions, in order to merge the texts with a view to arriving at one single proposal, avoiding duplication of work.

20. Proponents are strongly encouraged to submit an updated version of the draft resolution in line with the procedure outlined in **Annex 4** to the present document and **no later than 3 November 2025.**

21. When an updated version of the draft resolution has been uploaded on the e-Proposals module, all registered delegates will receive an **automated message** that the draft resolution/decision has been updated and can access the document in the e-Proposals module.

22. A proponent may at any time withdraw its proposal, unless another Member States wishes to assume responsibility for that same proposal, usually in an amended form.

G. Meetings with the Major groups and Stakeholders

23. **Between 24 October and 3 November 2025**, as recommended during the tenth annual subcommittee meeting of the CPR, the co-facilitators are encouraged to organize consultations with the Major Groups and Stakeholders, to collect views and positions on the draft resolutions/decisions for possible consideration by Member States. Also proponents of draft resolutions and decisions are encouraged to engage with the Major Groups and Stakeholders Facilitating Committee, with the support of the Secretariat.

H. Transfer of the drafts to the co-facilitators

24. **Subject to the agreement of the proponents, on 3 November 2025, the draft resolutions/decisions would thus be transferred from the proponents to the co-facilitators for the remainder of the informal consultations and negotiations during the OECPR.**

I. In-depth paragraph-by-paragraph review of draft resolutions and decisions

25. During **additional CPR subcommittee meetings planned for 30 September and 2 October (draft decisions) and 6, 7, 10, 11, 12, 13 and 14 November 2025 (draft resolutions),** under the leadership of the co-facilitators, the Committee will be invited to undertake an in-depth paragraph-by-paragraph informal consultations on the draft resolutions and decisions, **to give sufficient time to delegations to consult on the proposals of other delegations and to allow for a more informed discussion.**

26. In line with the flexibility granted to the co-facilitators in paragraph 13 (e) and paragraph 14 of the Annex to CPR decision 176/1, with a view to make effective use of the intersessional period, the co-facilitators will:

A. Allow **text proposals** made by Member States, members of specialized agencies and the European Union to be reflected **in brackets,** without preventing delegations from introducing additional text during the Open-ended CPR. To foster a spirit of compromise and ensure that informal consultations focus on substance during the consultations, **language proposals will not be attributed to any delegations.**

B. To facilitate the informal consultations, the Secretariat will make available technical focal points and **screen editors** to facilitate **in situ recording** of text proposals to the drafts directly on screen in the conference room.

C. Begin informal consultations on the **operative paragraphs** instead of the preambular paragraphs of draft resolutions and draft decisions.

27. After each informal consultation, the Secretariat will also make available the updated version of the draft resolution/decision on the e-Proposals module. All registered delegates will receive **an automated message** that the draft has been updated and can access the document in the e-Proposals module.

J. Bilateral consultations among delegations before the OECPR and UNEA

28. In line with paragraph 13 (h) of the Annex of CPR Decision 167/1, delegations are strongly encouraged to hold bilateral consultations among Member States and the Secretariat between **14 November and 30 November 2025**, in the run-up to the OECPR and UNEA-7.

K. Editing of the draft resolutions and decisions prior to the OECPR

29. Draft resolutions and decisions reflecting textual proposals from delegations will be submitted by the Secretariat on **14 November 2025** to the English Language Unit of the United Nations Office at Nairobi for editing prior to the OECPR and will be made available on the e-Proposals module **between 16 and 30 November 2025.**

30. The English Language Unit edits United Nations documents, including draft resolutions and draft decisions, to ensure that the text is clear, accurate, consistent and grammatically correct, conforms to United Nations editorial standards and is translatable into the other five official languages.

31. Editing staff will not make changes that alter the meaning of a draft. Whenever a language issue touches on a substantive matter, the editor will consult with the co-facilitators.

32. More information on the editing of resolutions/decisions can be found in the United Nations Editorial Manual (https://www.un.org/dgacm/en/content/editorial-manual). Information on specific aspects of terminology can be found in the United Nations Terminology Database (http://unterm.un.org)

L. Written contributions

33. Delegations should provide their general statements relating to draft resolutions/decisions from the floor, during the intersessional informal consultations. Once the statements have been made from the floor, it can be submitted to the Secretariat through e-Submit module on e-deleGATE (see Annex 5).

34. Once the OECPR begins, there will be no call for the submission of written inputs. All textual changes to the drafts will have to be made during the negotiations in the meeting rooms.

II. Negotiation on draft resolutions and decisions during the OECPR

35. Informal consultations under the auspices of the CPR subcommittee during the months of October and November 2025 will be followed by line-by-line negotiations during the OECPR, scheduled for 1-5 December 2025.

36. Subject to confirmation by the OECPR, the co-facilitators will continue to hold the consultations until the end of the OECPR with a view to reaching consensus on all draft resolutions/decisions as far as possible before the conclusion of the OECPR.

A. Format

37. The meetings will be held in English, in-person only.

B. Conduct of work

38. Subject to the agreement of the OECPR at its plenary meeting, the UNEA and CPR Bureaux recommend that the Committee follow the following guiding principles for the conduct of its work:

    i. Consultations will take the form of text-based line-by-line negotiations of the draft resolutions/decisions. To facilitate the informal consultations, the Secretariat will make available technical focal points and screen editors to facilitate in situ recording of text proposals to the drafts directly on screen in the conference room.
    ii. Negotiations will begin on the operative paragraphs instead of the preambular paragraphs of draft resolutions and draft decisions.
    iii. Agreements on a text will be marked as "[agreed ad ref]", after each paragraph. In cases where agreement cannot be reached on the text, text will be bracketed, with the respective text proposals clearly identified.
    iv. There will be no call for the submission of written inputs, negotiations will take place in the room.
    v. The co-facilitators may organize separate additional *informal informal* meetings with interested delegations and representatives from regional and political groups, as well as with the Major Groups and Stakeholders.

39. After each informal consultation, the Secretariat will also make available the updated version of the draft resolution/decision on the e-Proposals module. All registered delegates will receive **an automated message** that the draft resolution/decision has been updated and can access the document in the e-Proposals module.

C. Outcome of the OECPR

40. Once consensus has been reached on a draft resolution/decision during the OECPR, the Committee will take a decision to transmit the draft to UNEA-7 for its consideration.

41. The OECPR will also transmit to UNEA any draft resolutions or decisions that require additional consultations to reach consensus.

III. Negotiation on draft resolutions and decisions during UNEA-7

A. Conduct of work

42. The Chair of the CPR will report at the UNEA-7 opening plenary informing of the draft resolutions and decisions that have been agreed *ad ref* at the OECPR and have been transmitted to UNEA-7 for its consideration. The Chair of the CPR will also inform of the draft resolutions and decisions that are pending finalization.

43. UNEA may then establish a Committee of the Whole to finalize negotiations on any draft resolutions or decisions that require additional consultations, for submission to UNEA-7 for adoption.

44. Subject to confirmation by the Committee of Whole at its first plenary meeting, and with a view of harmonizing and streamlining the negotiation process and maximizing the conditions for a successful outcome, the UNEA and CPR Bureaux recommend that the Committee of the Whole conducts its work in accordance with the following guiding principles:

i. The Committee should establish two contact groups with a view to finalizing, by Wednesday, 10 December 2025, the outstanding draft resolutions/decision for consideration and possible adoption by UNEA-7;
ii. The Committee should appoint co-facilitators to lead the work of the contact groups;
iii. There should be no call for the submission of written inputs, negotiations should take place in the room;
iv. Delegations should give particular priority to discussing operative paragraphs and to avoid spending more time on preambular paragraphs;
v. For each draft resolution or decision, the contact group in the cluster should agree on which document would form the basis of the negotiations at the outset of its meeting, based on the recommendation of the co-facilitators of the contact group;
vi. In the absence of an agreement, negotiations should resume based on the most recent version of the draft document, as introduced by the co-facilitators of the Open-ended CPR before the closure of Open-ended CPR, on Friday, 5 December 2025;
vii. Delegations should be encouraged to respect the time allocation proposed by the co-facilitators for each draft resolution;
viii. Delegations should refrain from proposing any new ideas or concepts to be added to the drafts during the Committee of the Whole negotiations due to the advanced stage of negotiations;
ix. Delegations should be given sufficient time to review new versions of the drafts, as made available on the e-Proposals module;

x. Additional *informal-informal* consultations can take place in parallel with the meetings of the two contact groups, on the condition that the results of such consultations are duly and fully reported to the contact groups or to the Committee for further consideration before any possible action or decision is taken;

xi. The co-facilitators of the contact groups should coordinate with each other and, with the help of the Secretariat, as far as possible ensure consistency with regard to the use of agreed legal concepts and definitions;

xii. The Committee of the Whole should conclude its work by Wednesday, 10 December 22:00 (GMT+3).

B. Editing and translation of the draft resolutions and decisions before adoption

96. Draft resolutions and decisions will be edited and translated by the English Language Unit of the United Nations Office at Nairobi into the six official languages of the United Nations prior to their consideration by the Assembly at its final plenary on Friday, 12 December 2025 and will be made available on the "e-Proposals" module.

97. The English Translation and Editorial Service edits all United Nations documents, including draft resolutions and draft decisions, to ensure that the text is clear, accurate, consistent and grammatically correct, conforms to United Nations editorial standards and is translatable into the other five official languages.

98. Editing staff will not make changes that alter the meaning of a draft.

More information on the editing of proposals can be found in the United Nations Editorial Manual (https://www.un.org/dgacm/en/content/editorial-manual).

99. Once adopted, resolutions and decisions will also be made available on the UNEA-7 website and on the searchable repository of resolutions and decisions.

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Annex 1 – Step-by-step guide for the submission of written contributions during the intersessional period (e-Submit)

[TO BE DEVELOPED]